# WHEATLANDS METROPOLITAN DISTRICT Financial Statements December 31, 2020

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#### Certified Public Accountants

#### INDEPENDENT AUDITOR'S REPORT

Board of Directors Wheatlands Metropolitan District Arapahoe County, Colorado

We have audited the accompanying financial statements of the governmental activities and each major fund of the Wheatlands Metropolitan District as of and for the year December 31, 2020, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the Wheatlands Metropolitan District, as of December 31, 2020, and the respective changes in financial position and the budgetary comparisons for the General Fund, the Special Revenue – Aurora Regional Improvements (ARI) Fund, the Special Revenue – Operations Fund and the Special Revenue – Park Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 4-8 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Wheatlands Metropolitan District's basic financial statements. The Budget to Actual Schedule for the Debt Service Fund (the Supplementary Information) and the Schedule of Debt Service Requirements to Maturity and the History of the District's Assessed Valuation and Mill Levies (the Other Information) are presented for purposes of additional analysis and are not a required part of the basic financial statements.

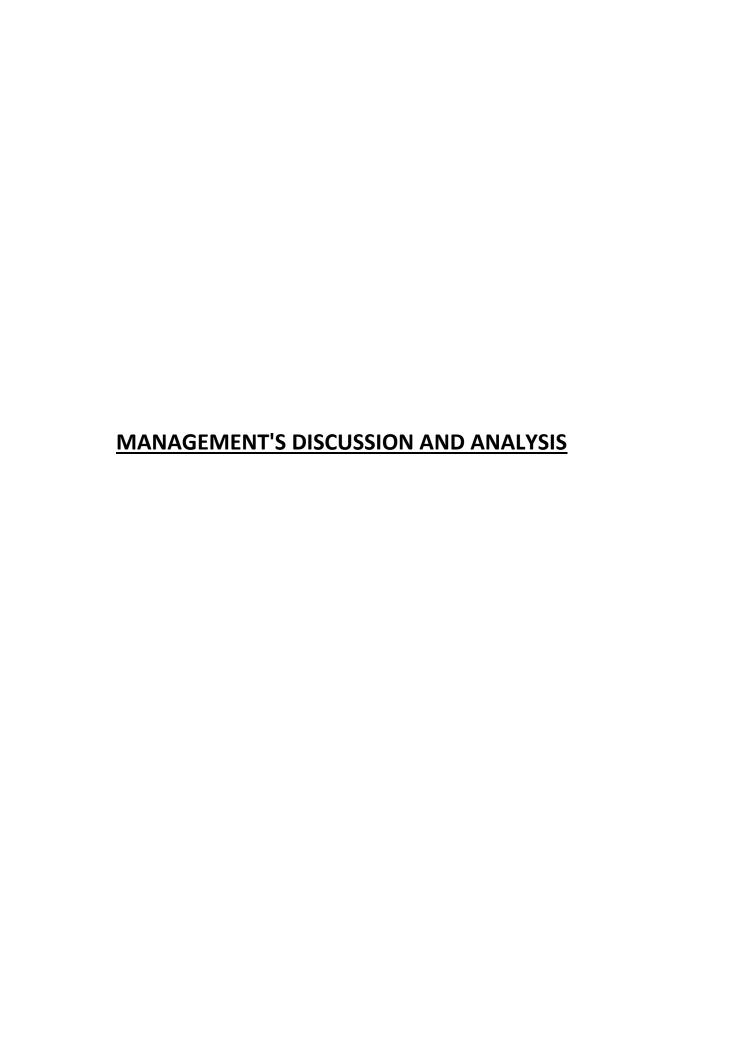
The Supplementary Information is the responsibility of management and was derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including

comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Supplementary Information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The Other Information has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

April 9, 2021

Daysio o Associates, P.C.



# Wheatlands Metropolitan District Management's Discussion and Analysis December 31, 2020

As management of Wheatlands Metropolitan District ("District"), we offer readers of the District's financial statements this narrative overview and analysis of the financial activities of the District for the fiscal year ended December 31, 2020.

#### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the District's basic financial statements. The District's basic financial statements are comprised of three components: 1) government-wide financial statements; 2) fund financial statements; and 3) notes to the financial statements.

**Government-wide financial statements:** The government-wide financial statements are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business. Current year to prior year comparisons are presented below to help users evaluate the results of the District over the past two years.

The Statement of Net Position presents information on all of the District's assets, deferred outflows, liabilities, and deferred inflows, with the difference between them reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The Statement of Activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

The government-wide financial statements can be found on pages 9 and 10 of this report.

**Fund financial statements:** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The District utilizes 5 governmental funds: the General Fund, Debt Service Fund, Special Revenue – Aurora Regional Improvement ("ARI") Fund, Special Revenue – Operations Fund and, Special Revenue – Park Fund.

**Governmental funds:** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. The governmental funds provide a reconciliation to facilitate this comparison between governmental funds and governmental activities on page 13 of this report.

The District adopts an annual appropriated budget for each of its governmental funds. A budgetary comparison statement for all funds except the Debt Service Fund has been provided on pages 17 through 20 to demonstrate compliance with this budget. The budgetary comparison for the Debt Service Fund is provided as part of the Supplementary Information on page 39.

**Notes to the Financial Statements:** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The Notes to the Financial Statements can be found starting on page 21 of this report.

**Government-wide Financial Analysis:** The following table shows a condensed statement of net position as of December 31, 2020 and December 31, 2019 derived from the government-wide financial statements.

### Wheatlands Metropolitan District Net Position

		Governmental Activities					
	2020			2019			
Assets:							
Current assets	\$	6,749,083	\$	6,183,109			
Capital and other assets		4,238,935		4,208,205			
Total Assets	10,988,018			10,391,314			
Liabilities and Deferred Inflows:							
Current liabilities and deferred inflows		3,081,897		3,392,681			
Long-term and other liabilities		23,822,037		24,210,564			
<b>Total Liabilities and Deferred Inflows</b>		26,903,934	27,603,245				
		-					
Net Position:							
Net Investment in capital assets		4,238,935		4,208,205			
Restricted		482,887		639,895			
Unrestricted		(20,637,738)		(22,060,031)			
Total Net Position	\$	(15,915,916)	\$	(17,211,931)			

At the end of the current fiscal year, the District has a negative unrestricted net position which results from the District conveying the majority of its infrastructure to the City of Aurora but having the liability for the debt issued to construct the infrastructure.

The changes in net position for the years ended December 31, 2020 and December 31, 2019 are summarized in the following table:

### Wheatlands Metropolitan District Change in Net Position

	Governmental Activities					
		2020		2019		
Revenues:						
Charges for services	\$	1,022,632	9	\$ 992,848		
Property taxes		3,354,582		3,095,235		
Interest and other income		22,690		96,496		
Total Revenues		4,399,904		4,184,578		
Expenses:						
General government		177,091		158,144		
Operations		248,434		244,764		
Park & Recreation		1,382,385		1,196,794		
Aurora Capital Improvements		48,950		42,374		
Interest & depreciation expense		1,247,029		1,199,325		
(Gain) / Loss on Disposition of Assets		-		455,030		
Total Expenses	•	3,103,889		3,296,430		
Change in Net Position		1,296,015		888,148		
Net Position- Beginning	(	17,211,931)	_	(18,100,079)		
Net Position- Ending	\$ (	15,915,916)		\$ (17,211,931)		

The primary contributing factors for the increase in net position for 2020 is an increase in property tax revenue, the delay in expenditures anticipated for phase 2 of the community park and a debt service principal payment that exceeded the prior year's payment.

#### Financial Analysis of the District's Funds

As mentioned earlier, the District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental funds:** The focus of the District's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the District's financing requirements. In particular, the unrestricted fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

General Fund revenues were \$2,011,326 in 2020 and \$1,608,913 in 2019. This increase is primarily related to an increase in tax revenues resulting from an increase in the General Operating Expense mill levy from 38.595 mills to 42.176 mills. General Fund expenditures were \$177,091 in 2020 and \$158,144 in 2019. The increase results from increases in professional service fees, insurance, and costs for tax collection fees which correlate with the increased tax revenue.

Aurora Regional Improvement ("ARI") Fund revenues were \$48,950 in 2020 and \$40,878 in 2019. This increase is because of increased tax revenue due to a higher assessed valuation. ARI Fund expenditures were \$48,950 in 2020 and \$42,374 in 2019. The increase is a result of the increase in tax revenue. The South Aurora Regional Improvement Authority ("Authority") requires ARI property tax revenue be passed through to the Authority. Further explanation of the Authority is found on pages 36 of this report.

Operations Fund revenues were \$271,987 in 2020 and \$265,954 in 2019. This increase is primarily attributable to additional residential units added during the year. Operations Fund expenditures were \$248,434 in 2020 and \$244,764 in 2019. The increase is primarily attributable to higher trash removal expenses resulting from an increased number of residential units.

Park Fund revenues were \$750,645 in 2020 and \$728,051 in 2019. The increase is primarily attributable to increased park fee revenue resulting from an increase in residential units. See the note to financial statements entitled Operations and Working Capital Fees on page 25 of this report. Park Fund expenditures were \$1,648,746 in 2020 and \$3,585,784 in 2019. Expenditures are lower in 2020 because 2019 expenditures include costs for phase 1 of the community park. Park Fund expenditures are expected to increase in the next year as phase 2 of the community park is constructed.

Debt Service Fund revenues were \$1,316,996 in 2020 and \$1,540,783 in 2019. This decrease results from the decrease of the mill levy assessed for debt service from 38.595 mills to 27.748 mills. Debt Fund expenditures were \$1,393,949 in 2020 and \$1,359,815 in 2019. The increase results from the increase in principal payment on the Series 2015 Bonds.

As of the end of 2020, the District's governmental funds reported an ending fund balance of \$3,569,173, an increase of \$882,734 from the prior year. The increase is attributable to the delay in spending for capital outlays related to the construction of phase 2 of the community park.

**Budget variances:** The General Fund ending fund balance finished the year \$1,817,483 ahead of budget because the transfer to the Park Fund for construction of phase 2 of the park was delayed and the beginning fund balance was greater than budget. A budget to actual statement for the General Fund can be found on page 17 of this report.

The ARI Fund ending fund balance finished the year substantially equal to budget. See the audit note related to South Aurora Regional Improvement Authority Establishment Agreement on page 36. A budget to actual statement for the ARI Fund can be found on page 18 of this report.

The Operations Fund ending fund balance finished the year \$41,751 ahead of budget because legal fees were less than expected and there were no expenditures for budgeted contingencies. A budget to actual statement for the Operations Fund can be found on page 19 of this report.

The Park Fund ending fund balance finished the year \$1,696 less than budget because a lower than budgeted transfer was made from the general fund because of the delay in construction of the second phase of the community park. A budget to actual statement for the Park Fund can be found on page 20 of this report.

The Debt Service Fund ending fund balance finished the year \$18,935 ahead of budget because the beginning fund balance was higher than budgeted. A budget to actual statement for the Debt Fund can be found as part of the supplementary information on page 39 of this report.

**Capital assets:** The District's total net capital assets increased by \$30,730 because costs for continued planning for phase 2 of the community park, planning for anticipated upgrades to entryways and planting beds, and improvements for the clubhouse and pool exceeded annual depreciation. Additional information as well as a detailed classification of the District's net capital assets can be found in the Notes to the Financial Statements on page 32 of this report.

**Long-term debt:** The overall debt of the District was reduced by \$388,527 in 2020. The decrease is primarily attributable to a \$375,000 principal payment made on the Series 2015 Bonds. Further detail of long-term debt can be found on pages 32 - 34 of this report.

**Request for Information:** This financial report is designed to provide a general overview of the District's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Wheatlands Metropolitan District, c/o Marchetti & Weaver, LLC, 245 Century Circle, Suite 103, Louisville, CO 80027, (720) 210-9137.



### STATEMENT OF NET POSITION December 31, 2020

	Governmental Activities		
Assets			
Cash and Investments - Unrestricted	\$ 3,075,858		
Investments - Restricted	469,451		
Accounts Receivable	39,777		
Receivable from County Treasurer	15,331		
Prepaid Expenses	38,773		
Prepaid Bond Insurance	180,061		
Property Taxes Receivable	2,929,832		
Capital Assets Not Being Depreciated	75,747		
Capital Assets, Net of Accumulated Depreciation	4,163,188		
Total Assets	10,988,018		
Liabilities			
Accounts Payable	37,142		
Prepaid Assessments	32,875		
Accrued Interest Payable	82,048		
Noncurrent Liabilities			
Due Within One Year	390,000		
Due In More Than One Year	23,432,037		
Total Liabilities	23,974,102		
Deferred Inflows of Resources			
Unavailable Revenue - Property Taxes	2,929,832		
Net Position			
Net Investment in Capital Assets	4,238,935		
Restricted			
Tabor Emergencies	89,400		
Debt Service	393,487		
Unrestricted	(20,637,738)		
Total Net Position	\$ (15,915,916)		

### STATEMENT OF ACTIVITIES For the Year Ended December 31, 2020

		Program Revenues						Ne	et (Expense)
		Char	gos.	•	rating ts and	Capital Grants and		21	Revenue nd Changes
Function/Program Activities	Expenses	for Ser	_			ns Contributions			Net Position
<b>Governmental Activities</b>									
General Government	\$ 177,091	\$	-	\$	-	\$	-	\$	(177,091)
Operations	248,434	27	1,987		-		-		23,553
Parks and Recreation	1,382,385	75	0,645		-		-		(631,740)
Aurora Regional Improvements	48,950		-		-		-		(48,950)
Unallocated Depreciation Interest on Long-term Debt	235,631		-		-		-		(235,631)
and Related Costs	1,011,398		-						(1,011,398)
Total	\$ 3,103,889	\$ 1,02	2,632	\$		\$			(2,081,257)
	General Reve	nues							
	Property	Taxes							3,132,515
	Specific C	wnershi	Taxes						222,067
	Net Inves	tment In	come						22,690
	<b>Total Genera</b>	l Revenu	es						3,377,272
	Change in Ne	t Positio	n						1,296,015
	<b>Net Position</b>	- Beginni	ng						(17,211,931)
	<b>Net Position</b>	- Ending						\$	(15,915,916)

#### BALANCE SHEET GOVERNMENTAL FUNDS December 31, 2020

	General Fund			Special Revenue ARI Fund	Special Revenue Operations Fund		
Assets							
Cash and Investments - Unrestricted	\$	2,689,870	\$	-	\$	319,530	
Investments - Restricted		-		-		-	
Accounts Receivable		4,054		-		10,202	
Receivable from County Treasurer		9,247		-		-	
Prepaid Expenditures Property Taxes Receivable		7,515		49,676		-	
Total Assets	\$	1,638,713 4,349,399	\$	49,676	\$	329,732	
	۲	4,343,333	<u>ې</u>	49,070	۲	329,732	
Liabilities							
Accounts Payable	\$	34,003	\$	-	\$	966	
Prepaid Assessments						10,115	
Total Liabilities		34,003				11,081	
<b>Deferred Inflows of Resources</b>							
Unavailable Revenue - Property Taxes		1,638,713		49,676		_	
Fund Balances							
Nonspendable							
Prepaid Expenditures		7,515		-		-	
Restricted							
TABOR Emergencies		60,300		-		8,200	
Debt Service		-		-		-	
Assigned		1 050 000					
Capital Replacement Reserve Subsequent Year's Expenditures		1,050,000 1,026,270		<u>-</u>		_	
Operations		1,020,270		_		310,451	
Parks		_		_		310,431	
Unassigned		532,598		-		-	
Total Fund Balances		2,676,683		_		318,651	
Total Liabilities, Deferred Inflows of							
Resources and Fund Balances	\$	4,349,399	\$	49,676	\$	329,732	

	Special Revenue Park Fund		Debt Service Fund	Go	Total evernmental Funds
\$	66,458	\$	-	\$	3,075,858
·	-	·	469,451	·	469,451
	25,521		-		39,777
	-		6,084		15,331
	31,258		-		38,773
			1,241,443		2,929,832
\$	123,237	\$	1,716,978	\$	6,569,022
\$	2,173	\$	-	\$	37,142
	22,760				32,875
	24,933		-		70,017
	<u>-</u>		1,241,443		2,929,832
	31,258		-		38,773
	20,900		-		89,400
	-		475,535		475,535
	_		-		1,050,000
	-		-		1,026,270
	-		-		310,451
	46,146		-		46,146
			<del>-</del>		532,598
	98,304		475,535		3,569,173
\$	123,237	\$	1,716,978	\$	6,569,022

# RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION December 31, 2020

Total Fund Balances - Governmental Funds		\$ 3,569,173
Total net position reported for governmental activities in the statement of net position is different because:		
	75,747 53,188	4,238,935
Net prepaid bond insurance costs are not financial resources and, therefore, are not reported in the funds		180,061
Long-term liabilities applicable to the District's governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities. Interest on long-term debt is not accrued in governmental funds, but rather is recognized as an expenditure when due. All liabilities - both current and long-term - are reported in the statement of net position.		
Bond Premium (33	35,000) 37,037) 32,048)	(23,904,085)
Net Position - Governmental Activities		\$ (15,915,916)

### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

#### For the Year Ended December 31, 2020

	General Fund	R	Special evenue RI Fund	Special Revenue Operations Fund		
Revenues						
Property Taxes	\$ 1,859,911	\$	48,950	\$	-	
Specific Ownership Taxes	133,944		-		-	
Operations and Park Fees	-		-		249,890	
Late Charges and Collection Fees	-		-		8,282	
Working Capital Fees	-		-		6,315	
Clubhouse Rental Fees	-		-		-	
Legal - Collections	-		-		6,470	
Violations / Fines	-		-		1,030	
Net Investment Income	17,471		-		-	
Other	 					
Total Revenues	 2,011,326		48,950		271,987	
Expenditures						
General Government						
Accounting and Audit	65,349		-		3,772	
Legal	65,124		-		23,351	
Insurance and Bonds	3,949		-		-	
Bank Fees	-		-		664	
County Treasurer's Fees	27,919		735		-	
Directors' Fees	7,435		-		-	
Election	1,750		-		-	
Operations and Maintenance	-		-		69,137	
Utilities	-		-		151,510	
Miscellaneous	5,565		-		-	
Contribution to South Aurora Regional						
Improvement Authority	-		48,215		-	
WPRA Fees	-		-		-	
Debt Service						
Principal	-		-		-	
Interest	-		-		-	
Paying Agent / Trustee Fees	-		-		-	
Capital Outlay	 					
Total Expenditures	 177,091		48,950		248,434	
Excess Revenues Over (Under) Expenditures Other Financing Sources (Uses)	1,834,235		-		23,553	
Transfers In (Out)	(882,000)		-		-	
Net Change in Fund Balances	952,235		-		23,553	
Fund Balances - Beginning	1,724,448		_		295,098	
Fund Balances - Ending	\$ 2,676,683	\$	-	\$	318,651	

Special Revenue Park Fund		Debt Service Fund	Go	Total overnmental Funds
\$ -	\$	1,223,654	\$	3,132,515
-	7	88,123	Y	222,067
643,616		-		893,506
18,635		_		26,917
12,630		-		18,945
5,225		-		5,225
14,558		-		21,028
-		-		1,030
-		5,219		22,690
55,981				55,981
750,645		1,316,996		4,399,904
11,315		-		80,436
39,342		-		127,817
28,045		-		31,994
1,497		-		2,161
-		18,368		47,022
-		-		7,435
-		-		1,750
827,406		-		896,543
239,851		-		391,361
-		-		5,565
-		-		48,215
435,645		-		435,645
-		375,000		375,000
-		999,581		999,581
-		1,000		1,000
65,645				65,645
1,648,746		1,393,949		3,517,170
(898,101)		(76,953)		882,734
882,000				-
(16,101)		(76,953)		882,734
114,405		552,488		2,686,439
\$ 98,304	\$	475,535	\$	3,569,173

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES For the Year Ended December 31, 2020

Net Change in Fund Balances - Governmental Funds	\$ 882,734
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures.  However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.  Capital Outlay  Depreciation expense  \$ 266,361 (235,631)	30,730
The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities.  Principal Paid on Long Term Debt	375,000
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds:  Change in accrued interest on bonds and loan payable  Amortization of bond premium  Amortization of bond insurance costs  (7,226)	7,551
Change in Net Position - Governmental Activities	\$ 1,296,015

# GENERAL FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

### For the Year Ended December 31, 2020 (With Comparative Actual Totals for the Year Ended December 31, 2019)

	Original and Final Budget		Actual Amounts		Fin	riance with al Budget - Positive Negative)	2019 Actual
Revenues							
Property Taxes		50,500	\$	1,859,911	\$	(589)	\$ 1,414,862
Specific Ownership Taxes		30,000		133,944		3,944	112,538
Net Investment Income	į	50,000		17,471		(32,529)	70,005
Other							 11,508
<b>Total Revenues</b>	2,04	40,500		2,011,326		(29,174)	1,608,913
Expenditures							
General Government							
Accounting	(	57,200		60,349		6,851	59,414
Audit		5,000		5,000		-	4,700
Legal	(	59,000		65,124		3,876	62,951
Insurance and bonds		4,000		3,949		51	2,842
County Treasurer's Fees		28,000		27,919		81	21,234
Directors' fees	:	12,000		7,435		4,565	6,513
Website		3,000		-		3,000	-
Election	3	35,000		1,750		33,250	-
Miscellaneous		2,500		5,565		(3,065)	490
Contingency		12,000				12,000	
<b>Total Expenditures</b>	23	37,700		177,091		60,609	158,144
Excess Revenues Over (Under)							
Expenditures	1,80	2,800		1,834,235		31,435	1,450,769
Other Financing (Uses)							
Transfers Out	(2,33	34,600)		(882,000)		1,452,600	 (2,165,000)
Net Change in Fund Balance	(53	31,800)		952,235		1,484,035	(714,231)
Fund Balance - Beginning	1,39	91,000		1,724,448		333,448	2,438,679
Fund Balance - Ending	\$ 8!	59,200	\$	2,676,683	\$	1,817,483	\$ 1,724,448

# SPECIAL REVENUE - AURORA REGIONAL IMPROVEMENTS (ARI) FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

#### For the Year Ended December 31, 2020

(With Comparative Actual Totals for the Year Ended December 31, 2019)

	C	riginal				nce with Budget -		
	ar	nd Final	1	Actual	Positive		2019	
	E	Budget		mounts	(Negative)		Actual	
Revenues								
Property Taxes	\$	49,000	\$	48,950	\$	(50)	\$	40,435
Other				-		_		443
Total Revenues		49,000		48,950		(50)		40,878
Expenditures								
General Government								
County Treasurer's Fees		800		735		65		607
Landscape Improvements		-		-		-		1,939
Contribution to South Aurora								
Regional Improvement Authority		48,200		48,215		(15)		39,828
Total Expenditures		49,000		48,950		50		42,374
Net Change in Fund Balance		-		-		-		(1,496)
Fund Balance - Beginning		-		-		_		1,496
Fund Balance - Ending		-	\$	-	\$		\$	-

# SPECIAL REVENUE - OPERATIONS FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

### For the Year Ended December 31, 2020 (With Comparative Actual Totals for the Year Ended December 31, 2019)

		Variance with						
	(	Original			Final	Budget -		
	а	nd Final		Actual	P	ositive		2019
		Budget	A	mounts	(Ne	egative)		Actual
Revenues								
Operations Fees	\$	246,000	\$	249,890	\$	3,890	\$	241,616
Late Charges/Collection Fees		7,000		8,282		1,282		8,494
Working Capital Fees		3,000		6,315		3,315		5,450
Legal - Collections		14,000		6,470		(7,530)		7,194
Design Review		-		-		-		350
Violations / Fines		1,200		1,030		(170)		2,850
<b>Total Revenues</b>		271,200		271,987		787		265,954
Expenditures								
General Government								
Accounting		4,300		3,772		528		3,714
Legal		30,400		23,351		7,049		25,889
Billing		13,000		13,059		(59)		12,616
Facilities Management		7,000		12,944		(5,944)		13,913
Design Review		1,200		-		1,200		815
Covenant Enforcement		46,000		43,134		2,866		42,799
Trash Removal		156,000		151,510		4,490		144,692
Bank Charges		400		664		(264)		326
Contingency		13,000		-		13,000		
<b>Total Expenditures</b>		271,300		248,434		22,866		244,764
Net Change in Fund Balance		(100)		23,553		23,653		21,190
Fund Balance - Beginning		277,000		295,098	· ·	18,098		273,908
Fund Balance - Ending	\$	276,900	\$	318,651	\$	41,751	\$	295,098

## SPECIAL REVENUE - PARK FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

### For the Year Ended December 31, 2020 (With Comparative Actual Totals for the Year Ended December 31, 2019)

	Original and Final Budget	Actual Amounts	Variance with Final Budget - Positive (Negative)	2019 Actual
Revenues				
Park and Recreation Fees	\$ 635,000	\$ 643,616	\$ 8,616	\$ 625,768
Late Charges/Collection Fees	18,000	18,635	635	19,111
Working Capital Fees	6,000	12,630	6,630	10,900
Clubhouse Rental Fees	12,000	5,225	(6,775)	17,963
Legal - Collections	30,000	14,558	(15,442)	16,186
Net Investment Income	-	-	-	1,600
Other	3,600	55,981	52,381	36,523
Total Revenues	704,600	750,645	46,045	728,051
Expenditures				
General Government				
Accounting	12,700	11,315	1,385	11,140
Legal	47,400	39,342	8,058	37,360
Insurance and Bonds	25,000	28,045	(3,045)	24,258
Bank Charges	900	1,497	(597)	745
Miscellaneous	-	-	-	9,862
Operations and Maintenance	92,000	73,873	18,127	107,199
Landscape Maintenance	440,200	355,099	85,101	241,739
Clubhouse Maintenance	136,000	141,088	(5,088)	94,626
Pool Maintenance	497,000	244,092	252,908	123,630
Park Maintenance	-	13,254	(13,254)	-
Utilities	223,000	239,851	(16,851)	171,663
WPRA Fees	444,000	435,645	8,355	421,960
Contingency	25,000	-	25,000	-
Debt Service				
Loan Principal	-	-	-	637,434
Loan Interest	-	-	-	18,712
Capital Outlay - Park Project Costs	1,096,000	65,645	1,030,355	1,685,456
Total Expenditures	3,039,200	1,648,746	1,390,454	3,585,784
Excess Revenues Over (Under)				
Expenditures	(2,334,600)	(898,101)	1,436,499	(2,857,733)
Other Financing Sources				
Transfers In	2,334,600	882,000	(1,452,600)	2,165,000
Proceeds from Sale of Land				619,465
<b>Total Other Financing Sources</b>	2,334,600	882,000	(1,452,600)	2,784,465
Net Change in Fund Balance	-	(16,101)	(16,101)	(73,268)
Fund Balance - Beginning	100,000	114,405	14,405	187,673
Fund Balance - Ending	\$ 100,000	\$ 98,304	\$ (1,696)	\$ 114,405

### NOTES TO THE FINANCIAL STATEMENTS December 31, 2020

#### NOTE 1 – REPORTING ENTITY

Wheatlands Metropolitan District, formerly Wheatlands Metropolitan District No. 2 ("the District"), a quasi-municipal corporation and political subdivision of the State of Colorado was organized by order and decree of the District Court in and for Arapahoe County on December 4, 2001 and is governed pursuant to provisions of the Colorado Special District Act (Title 32, Article 2, Colorado Revised Statutes). The District changed its name from Wheatlands Metropolitan District No. 2 to Wheatlands Metropolitan District pursuant to a court order dated September 6, 2012. The District operates under a Service Plan approved by the City of Aurora ("the City") as amended and restated on August 6, 2004, as further amended by a First Amendment approved by the City on August 24, 2015 ("Amended Service Plan"). The District's service area boundaries are located entirely in the City, in Arapahoe County, Colorado ("County"). The District is one of two related districts: Wheatlands Metropolitan District No. 1 ("District No. 1") and Wheatlands Metropolitan District ("the Districts"). Pursuant to the Service Plan, the District is referred to as the Taxing District and District No. 1 is the Operating District. The Operating District is responsible for management of the construction of all facilities and improvements and for operation and maintenance of all improvements not The Taxing District provides the funding for infrastructure conveyed to the City. improvements and the tax base needed to support ongoing operations. During 2011, District No. 1 turned over operations and maintenance functions to the District and went inactive; consequently, the District now acts as both the "operating" and "financing" District.

The District was established principally for the financing of public improvements, including streets and roadways, safety protection systems, water improvements, sanitary sewer and storm drainage, and park and recreation improvements and facilities.

The District follows the Governmental Accounting Standards Board (GASB) accounting pronouncements, which provide guidance for determining which governmental activities, organizations, and functions should be included within the financial reporting entity. GASB pronouncements set forth the financial accountability of a governmental organization's elected governing body as the basic criterion for including a possible component governmental organization in a primary government's legal entity. Financial accountability includes, but is not limited to, appointment of a voting majority of the organization's governing body, ability to impose its will on the organization, a potential for the organization to provide specific financial benefits or burdens and fiscal dependency.

The District is not financially accountable for any other organization, nor is the District a component unit of any other primary governmental entity.

The District has no employees and all operations and administrative functions are contracted.

### NOTES TO THE FINANCIAL STATEMENTS December 31, 2020

#### **NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The more significant accounting policies of the District are described as follows:

#### **Government-wide and Fund Financial Statements**

The government-wide financial statements include the statement of net position and the statement of activities. These financial statements include all of the activities of the District. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities are normally supported by taxes and intergovernmental revenues.

The statement of net position reports all financial and capital resources of the District. The difference between the assets, deferred outflows of resources and liabilities and deferred inflows of resources of the District is reported as net position.

The statement of activities demonstrates the degree to which the direct and indirect expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for the governmental funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

#### Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Other items are recognized as revenues as soon as all eligibility requirements imposed by the provider have been met. Depreciation is computed and recorded as an operating expense. Expenditures for capital assets are shown as increases in assets and redemption of bonds and notes are recorded as a reduction in liabilities.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities

### NOTES TO THE FINANCIAL STATEMENTS December 31, 2020

of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days after year-end. The major sources of revenue susceptible to accrual are property taxes. All other revenue items are considered to be measurable and available only when cash is received by the District. Expenditures are recorded when the related fund liability is incurred, as under accrual accounting. However, debt service expenditures are recorded only when payment is due.

The District reports the following major governmental funds:

The General Fund is the District's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The Special Revenue – Aurora Regional Improvements (ARI) Fund is used to account for revenues received from the ARI mill levy which is required to be used for payment of the planning, designing, permitting, construction, acquisition and financing of the regional improvements described in the ARI Master Plan.

The Special Revenue — Operations Fund is used to account for operations fee revenues and the costs associated with design review, covenant enforcement and trash services.

The Special Revenue – Park Fund is used to account for park fee revenues and the costs associated with the general operations and maintenance of the District's park and recreation facilities.

The Debt Service Fund accounts for the resources accumulated and payments made for principal and interest on long-term general obligation debt of the governmental funds.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

### NOTES TO THE FINANCIAL STATEMENTS December 31, 2020

#### **Budgets**

In accordance with the State Budget Law, the District's Board of Directors holds public hearings in the fall each year to approve the budget and appropriate the funds for the ensuing year. The appropriation is at the total fund expenditures level and lapses at year end. The District's Board of Directors can modify the budget by line item within the total appropriation without notification. The appropriation can only be modified upon completion of notification and publication requirements. The budget includes each fund on its basis of accounting unless otherwise indicated.

#### **Pooled Cash and Investments**

The District follows the practice of pooling cash and investments of all funds to maximize investment earnings. Except when required by trust or other agreements, all cash is deposited to and disbursed from a single account. Cash in excess of immediate operating requirements is pooled for deposit and investment flexibility. Investment earnings are allocated periodically to the participating funds based upon each fund's average equity balance in the total cash and investments. Investments are carried at fair value.

#### **Property Taxes**

Property taxes are levied by the District's Board of Directors. The levy is based on assessed valuations determined by the County Assessor generally as of January 1 of each year. The levy is normally set by December 15 by certification to the County Commissioners to put the tax lien on the individual properties as of January 1 of the following year. The County Treasurer collects the determined taxes during the ensuing calendar year. The taxes are payable by April or if in equal installments, at the taxpayer's election, in February and June. Delinquent taxpayers are notified in August and generally sales of the tax liens on delinquent properties are held in November or December. The County Treasurer remits the taxes collected monthly to the District.

Property taxes, net of estimated uncollectible taxes if any, are recorded initially as deferred inflow of resources in the year they are levied and measurable. The property tax revenues are recorded as revenue in the year they are available or collected.

### NOTES TO THE FINANCIAL STATEMENTS December 31, 2020

#### **Operations and Working Capital Fees**

The District charges a monthly operating fee of \$20 to all homeowners for architectural review, covenant enforcement and trash service. The District also charges a monthly park and recreation fee of \$45 to all single family residential and vacant lot owners for the operation and maintenance of the park and recreation functions of the District. The District imposed a reduced park and recreation fee of \$20 per month for apartments ("Apartment Park and Rec Fee"). The District also entered into an agreement with Avalon Southland Inc. in which the District agreed to assess the Apartment Park and Rec Fee for apartments owned by Avalon Southland Inc. in exchange for qualified access to the District's swimming and clubhouse facilities and other landscaping and sign maintenance considerations.

In addition to the monthly operations fees, the District imposes a working capital fee on all transfers of residential units by an end user. The amount of the working capital fee is \$150 when the consideration exceeds \$500. Of the \$150 fee, \$50 is allocated to the Operations Fund and \$100 is allocated to the Park Fund. For consideration of less than \$500, no working capital fee shall be payable.

#### **Capital Assets**

Capital assets, which include the park and recreation facilities, are reported in the government-wide financial statements. Capital assets are defined by the District as assets with an initial, individual cost of more than \$5,000. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair value at the date of donation.

Capital assets which are anticipated to be conveyed to other governmental entities are recorded as construction in progress and are not included in the calculation of the net investment in capital assets component of the District's net position.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend the life of the asset are not capitalized. Improvements are capitalized and depreciated over the remaining useful lives of the related capital assets, as applicable.

Depreciation expense has been computed using the straight-line method over the following estimated economic useful lives:

Parks and recreation facilities 10 - 30 years Landscaping Improvements 10 - 25 years

### NOTES TO THE FINANCIAL STATEMENTS December 31, 2020

#### **Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of financial position/balance sheet will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position or fund balance that applies to a future period(s) and thus, will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of financial position/balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position or fund balance that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

#### **Long-term Obligations**

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities statement of net position. Bonds payable are reported net of the applicable bond premium. Bond premiums are deferred and amortized over the life of the bonds using the straight-line method and charged to interest expense. Debt issuance costs, except any portion related to prepaid bond insurance costs, are expensed when incurred. Bond insurance costs are prepaid and amortized over the term of the bonds.

In the fund financial statements, governmental fund types recognize debt premiums and discounts, as well as debt issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### **Net Position and Fund Equity**

#### **Net Position**

The government-wide financial statements utilize a net position presentation. Net position is categorized as net investment in capital assets, restricted and unrestricted.

Net investment in capital assets consists of capital assets, net of accumulated depreciation and reduced by the outstanding balances of bonds, mortgages, notes or other borrowings that are attributable to the acquisition, construction or improvement of those assets.

### NOTES TO THE FINANCIAL STATEMENTS December 31, 2020

Restricted net position is subject to restrictions by creditors, grantors, contributors, or laws or regulations of other governments or imposed by law through constitutional provision or enabling legislation.

The District reports the following restricted net position balances:

#### Restricted for TABOR Emergencies

Emergency reserves have been provided for as required by Article X, Section 20 of the Constitution of the State of Colorado (see Note 9).

#### Restricted for Debt Service

Net position is restricted for debt service because their use is limited by applicable bond covenants.

#### Restricted for ARI Projects

Net position is restricted for projects associated with the ARI Master Plan.

Unrestricted net position represents assets that do not have any third-party limitations on their use.

The District's unrestricted net position as of December 31, 2020 totaled \$(20,637,738). This deficit amount was a result of the District being responsible for the repayment of bonds issued for public improvements which were constructed and primarily conveyed to other governmental entities, and which costs were removed from the District's financial records.

For government-wide presentation purposes, when both restricted and unrestricted resources are available for use, it is the District's practice to use restricted resources first, then unrestricted resources as they are needed.

### NOTES TO THE FINANCIAL STATEMENTS December 31, 2020

#### **Fund Balances**

Fund balance for governmental funds should be reported in classifications that comprise a hierarchy based on the extent to which the government is bound to honor constraints on the specific purposes for which spending can occur. Governmental funds report up to five classifications of fund balance: nonspendable, restricted, committed, assigned, and unassigned.

Because circumstances differ among governments, not every government or every governmental fund will present all of these components. The following classifications describe the relative strength of the spending constraints:

Nonspendable fund balance – The portion of fund balance that cannot be spent because it is either not in spendable form (such as prepaid amounts or inventory) or legally or contractually required to be maintained intact.

Restricted fund balance – The portion of fund balance that is constrained to being used for a specific purpose by external parties (such as bondholders), constitutional provisions, or enabling legislation.

Committed fund balance — The portion of fund balance that can only be used for specific purposes pursuant to constraints imposed by formal action of the government's highest level of decision-making authority, the Board of Directors. The constraint may be removed or changed only through formal action of the Board of Directors.

Assigned fund balance — The portion of fund balance that is constrained by the government's intent to be used for specific purposes but is neither restricted nor committed. Intent is expressed by the Board of Directors to be used for a specific purpose. Constraints imposed on the use of assigned amounts are more easily removed or modified than those imposed on amounts that are classified as committed.

The following fund balances are assigned:

Capital Replacement Reserve – The District has provided for a replacement reserve in the General Fund for use in subsequent year capital improvement projects.

Subsequent Year's Expenditures – Represents the gap between estimated revenue and appropriations in the subsequent year's appropriated budget

Operations – assigned for purposes of the Special Revenue – Operations Fund.

Parks – assigned for purposes of the Special Revenue – Parks Fund.

*Unassigned fund balance* – The residual portion of fund balance that does not meet any of the criteria described above.

### NOTES TO THE FINANCIAL STATEMENTS December 31, 2020

If more than one classification of fund balance is available for use when an expenditure is incurred, it is the District's policy to use the most restrictive classification first.

#### **Use of Estimates**

The preparation of financial statements, in conformity with generally accepted accounting principles, requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates. An example of such an estimate that has been made by management is depreciation expense.

#### **NOTE 3 – CASH AND INVESTMENTS**

Cash and investments as of December 31, 2020 are classified in the accompanying financial statements as follows:

	Uı	nrestricted	R	estricted	Total		
Deposits	\$	132,107	\$	-	\$	132,107	
Investments		2,943,751		469,451	3	3,413,202	
Total	\$	3,075,858	\$	469,451	\$ 3	3,545,309	

#### **Deposits with Financial Institutions**

#### Custodial credit risk

Custodial risk for deposits is the risk that, in the event of a failure of a depository financial institution, the District will not be able to recover its deposits or will not be able to recover collateral securities that are in possession of an outside party. The Colorado Public Deposit Protection Act (PDPA) governs the investment of public funds. PDPA requires that all units of local government deposit cash in eligible public depositories. State regulators determine eligibility. Amounts on deposit in excess of federal insurance levels (\$250,000) must be collateralized. The eligible collateral is determined by the PDPA. PDPA allows the institution to create a single collateral pool for all public funds. The pool for all the uninsured public deposits as a group is to be maintained by another institution or held in trust. The market value of the collateral must be at least equal to 102% of the aggregate uninsured deposits. The institution's internal records identify the collateral by depositor and as such, these deposits are considered to be uninsured but collateralized. The State Commissioners for banks and

### NOTES TO THE FINANCIAL STATEMENTS December 31, 2020

financial services are required by statute to monitor the naming of eligible depositories and reporting of the uninsured deposits and assets maintained in the collateral pools.

At December 31, 2020, the District's cash deposits had a bank balance of \$133,399 and a carrying balance of \$132,107.

#### Investments

The District has not adopted a formal investment policy; however, the District follows state statutes regarding investments.

The District generally limits its concentration of investments to obligations of the United States, certain U.S. government agency securities and Local Government Investment Pools, which are believed to have minimal credit risk, minimal interest rate risk and no foreign currency risk. Additionally, the District is not subject to concentration risk disclosure requirements or subject to investment custodial credit risk for investments that are in the possession of another party. Colorado revised statutes limit investment maturities to five years or less unless formally approved by the Board of Directors, such actions are generally associated with a debt service reserve or sinking fund requirements.

Colorado statutes specify investment instruments meeting defined rating and risk criteria in which local governments may invest which include:

- Obligations of the United States, certain U.S. government agency securities and securities of the World Bank
- General obligation and revenue bonds of U.S. local government entities
- Certain certificates of participation
- Certain securities lending agreements
- Bankers' acceptances of certain banks
- Commercial paper
- Written repurchase agreements and certain reverse repurchase agreements collateralized by certain authorized securities
- Certain money market funds
- Guaranteed investment contracts
- Local government investment pools

### NOTES TO THE FINANCIAL STATEMENTS December 31, 2020

As of December 31, 2020, the District had the following investments:

Investment	Maturity	Amount
	Weighted Average	
Colorado Surplus Asset Fund Trust (CSAFE)	under 60 days	\$ 3,413,202

#### **CSAFE**

The District invested in the Colorado Surplus Asset Fund Trust (CSAFE) (the Trust), which is an investment vehicle established by state statute for local government entities to pool surplus assets. The State Securities Commissioner administers and enforces all State statutes governing the Trust. The Trust is similar to a money market fund, with each share valued at \$1.00. CSAFE may invest in U.S. Treasury securities, repurchase agreements collateralized by U.S. Treasury securities, certain money market funds and highest rated commercial paper. A designated custodial bank serves as custodian for CSAFE's portfolio pursuant to a custodian agreement. The custodian acts as safekeeping agent for CSAFE's investment portfolio and provides services as the depository in connection with direct investments and withdrawals. The custodian's internal records segregate investments owned by CSAFE. CSAFE is rated AAAm by Standard & Poor's. CSAFE records its investments at amortized cost and the District records its investments in CSAFE using the amortized cost method. There are no unrefunded commitments, the redemption frequency is daily and there is no redemption notice period.

#### **Restricted Cash and Investments**

At December 31, 2020, cash and investments in the amount of \$469,451 are restricted. This includes cash and investments held by the ARI Fund, if any, and the Debt Service Fund, pursuant to applicable contractual and debt requirements (see Note 5).

### NOTES TO THE FINANCIAL STATEMENTS December 31, 2020

#### **NOTE 4 – CAPITAL ASSETS**

An analysis of the changes in capital assets for the year ended December 31, 2020 follows:

	Beginning Balance		Additions		Deletions		Ending Balance	
Capital Assets Not Being Depreciated								
Construction in Process	\$	41,702	\$	67,445	\$	(33,400)	\$	75,747
Capital Assets Being Depreciated								
Parks and Recreation Facilities		5,277,521		232,316		-		5,509,837
Landscape Improvements	109,651							109,651
Subtotal		5,387,172		232,316				5,619,488
Less Accumulated Depreciation for								
Parks and Recreation Facilities		(1,193,031)		(230,492)		-		(1,423,523)
Landscape Improvements		(27,638)		(5,139)		=		(32,777)
Subtotal		(1,220,669)		(235,631)		-		(1,456,300)
Total Capital Assets Being Depreciated, Net		4,166,503		(3,315)				4,163,188
Total Capital Assets, Net	\$	4,208,205	\$	64,130	\$	(33,400)	\$	4,238,935

#### NOTE 5 – LONG-TERM OBLIGATIONS

The following is an analysis of the changes in the District's long-term obligations for the year ended December 31, 2020:

	Beginning					Ending	Du	e Within
	Balance	Ad	ditions	Deletions		Balance	One Year	
G.O. Refunding Bonds, Series 2015	\$ 23,860,000	\$	-	\$	375,000	\$ 23,485,000	\$	390,000
Original Issue Premium, Series 2015	350,564				13,527	337,037		
Total	24,210,564	\$	-	\$	388,527	23,822,037	\$	390,000

#### \$24,635,000 General Obligation Refunding Bonds, Series 2015

On September 10, 2015, the District issued \$24,635,000 General Obligation Refunding Bonds, Series 2015 (the Bonds). The Bonds were issued to refund on a current basis all of the District's outstanding General Obligation Bonds (Limited Tax Convertible to Unlimited Tax), Series 2005, the Subordinate General Obligation (Limited Tax Convertible to Unlimited Tax), Series 2008, and pay and cancel the District's Repayment Obligation incurred under a Debt Service Guaranty Agreement amounting to \$2,755,000. Principal payments are due annually on December 1, through 2045. Interest payments are due semi-annually on June 1 and

### NOTES TO THE FINANCIAL STATEMENTS December 31, 2020

December 1, with interest accruing at rates ranging from 4.00% to 5.00%. Repayment of both principal and interest on the Bonds are insured by Build America Mutual Assurance Company. Bonds maturing on or after January 1, 2030 are callable at par in any order of maturity on December 1, 2025. The bonds are rated AA by Standard and Poor's and A3 by Moody's.

The Bonds mature as follows:

	Principal	Interest	Total
2021	\$ 390,000	\$ 984,581	\$ 1,374,581
2022	435,000	968,981	1,403,981
2023	450,000	951,581	1,401,581
2024	495,000	933,581	1,428,581
2025	515,000	913,781	1,428,781
2026-2030	3,250,000	4,163,905	7,413,905
2031-2035	4,465,000	3,316,205	7,781,205
2036-2040	5,875,000	2,313,874	8,188,874
2041-2045	7,610,000	 973,913	 8,583,913
	\$ 23,485,000	\$ 15,520,402	\$ 39,005,402

### NOTES TO THE FINANCIAL STATEMENTS December 31, 2020

#### **Authorized Debt**

On November 6, 2001 and November 2, 2004, a majority of the qualified electors of the District authorized the issuance of indebtedness in an amount not to exceed \$132,500,000 and \$732,750,000, respectively, at an interest rate not to exceed 18% per annum. At December 31, 2020, the District had authorized but unissued indebtedness in the following amounts allocated for the following purposes:

	Amount Amount Authorized on Authorized on		А	uthorization Use	d	
	November 6, 2001	November 2, 2004	Series 2005 Bonds	Series 2008 Bonds	Series 2013 Note	Authorized but Unissued
Streets	\$ 23,000,000	\$ 55,000,000	\$19,877,670	\$ 6,980,190	\$ -	\$ 51,142,140
Traffic and safety	500,000	55,000,000	-	-	-	55,500,000
Water	5,000,000	55,000,000	-	2,572,847	-	57,427,153
Sanitation	8,000,000	55,000,000	-	454,641	-	62,545,359
Park and recreation	7,000,000	55,000,000	1,772,330	2,237,322	1,150,000	56,840,348
Fire protection	-	55,000,000	-	-	-	55,000,000
Transportation	-	55,000,000	-	-	-	55,000,000
Mosquito control	-	55,000,000	-	-	-	55,000,000
TV Relay	-	55,000,000	-	-	-	55,000,000
Operations and maintenance	1,000,000	2,000,000	-	-	-	3,000,000
Refundings	43,500,000	110,000,000	-	-	-	153,500,000
Various agreements	44,500,000	125,750,000				170,250,000
	\$ 132,500,000	\$ 732,750,000	\$21,650,000	\$12,245,000	\$1,150,000	\$ 830,205,000

Pursuant to the Amended Service Plan, the District is permitted to issue bonded indebtedness of up to \$85,000,000. The maximum mill levy is 50 mills for aggregate debt which exceeds 50% of the District's assessed valuation. The maximum mill levy may be adjusted if there are changes in the method of calculating assessed value, such as a change in the ratio of assessed valuation, provided the actual tax revenue generated by the mill levy are neither diminished or enhanced as a result of such changes. For the portion of any aggregate Debt which is equal to or less than 50% of the District's assessed valuation, the mill levy may be such amount as is necessary to pay the Debt service on such Debt, without limitation of rate.

In 2015, the 50 mill maximum for the maximum mill levy was eliminated for the purpose of refunding or refinancing existing outstanding debt (see Note 6).

The 2015 General Obligation Refunding Bonds do not consume any authorized amount because they were issued at a lower interest rate than the Bonds they refunded.

### NOTES TO THE FINANCIAL STATEMENTS December 31, 2020

#### **NOTE 6 – AGREEMENTS**

#### **City of Aurora Intergovernmental Agreement**

On February 2, 2015, the District entered into an intergovernmental agreement with the City of Aurora, ("Aurora IGA"). The Aurora IGA memorializes covenants and agreements related to the provision of services within the District defined in the District's Service Plan. Included in the Aurora IGA is a debt issuance limitation of \$55,000,000 (subsequently changed to \$85,000,000 in the First Amendment to the Service Plan dated August 24, 2015), an agreement to impose the mill levy for Aurora Regional Improvements (ARI Mill Levy), and the establishment of the Maximum Debt Mill Levy of 50 mills while the District's aggregate debt exceeds 50% and no Maximum Debt Mill Levy once aggregated District debt is 50% or less of the District's assessed valuation. The Aurora IGA also sets the Maximum Debt Mill Levy Term of 40 years unless a majority of the board being residents have voted in favor of extending the term as a result of refunding that results in a net present value savings to the District.

On August 24, 2015, the District executed the First Amendment to the Aurora IGA. Pursuant to this amendment, the District is authorized to issue one or more series of unlimited mill levy Bonds or other Debt or obligations which are not subject to the Maximum Debt Mill Levy, for the purpose of refunding or refinancing outstanding debt existing on that date. Further, the District may pledge to the payment of such Refunding Bonds such revenues as it may determine, including the revenues from a mill levy to be imposed on all taxable property within the District without limitation as to rate and in such amounts as are sufficient to pay the Refunding Bonds as they come due.

On June 5, 2017, the District executed the Second Amendment to the Aurora IGA which clarified some terms in the Aurora IGA related to the ownership and maintenance of certain Public Improvements.

As mentioned above, pursuant to the Service Plan, the District is required to impose the Aurora Regional Improvement (ARI) Mill Levy on property within the District's boundaries. This mill levy is 1.000 mill for the first twenty years of the District, which for this purpose begins the first year that the District certifies a debt service mill levy. The levy increases to 5.000 mills for year twenty-one through forty or the date of repayment of the debt incurred for public improvement other than regional improvements, whichever occurs first. For the ten years subsequent to the period where the 5.000 mills is imposed, the ARI mill levy is the average of the debt service mill levy for the previous 10 years. The ARI Mill Levy may be adjusted if there are changes in the method of calculating assessed valuation, such as a change in the ratio of actual valuation to assessed valuation, provided the actual tax revenues generated by the mill levy are neither diminished nor enhanced as a result of such changes.

### NOTES TO THE FINANCIAL STATEMENTS December 31, 2020

#### South Aurora Regional Improvement Authority Establishment Agreement

On July 10, 2017, the District entered into the South Aurora Regional Improvement Authority Establishment Agreement ("SARIA IGA") between the District, the City, and other unrelated metropolitan districts (collectively the "Parties") to form the South Aurora Regional Improvement Authority ("Authority"). The Authority was organized for the purpose of planning, designing, constructing, installing, acquiring, relocating, redeveloping and financing the Regional Improvements designated in ARI Master Plans.

The Authority is authorized to provide for the planning, design, acquisition, construction, installation, relocation and/or redevelopment of Regional Improvements from the ARI Mill Levy, and/or the proceeds of revenue bonds to be issued by the Authority or may delegate and assign those rights and responsibilities to individual Parties.

Each of the Districts which are Parties to this Agreement agree that the Authority may fund its operations with the ARI Mill Levy revenues transferred to the Authority. The amount of money necessary to fund the operations of the Authority shall be determined each year as a part of the budget process.

On October 2, 2018, the Districts entered into the First Amendment to the SARIA IGA primarily to confirm that each of the Parties to the SARIA IGA have made their initial contributions to the Authority and to allow for the transfer of the District's ARI Mill to either the Authority or the Bond Trustee designated by the Authority in writing.

Upon approval of an ARI Master Plan by the Authority and the District, the financial obligations of the District to remit the ARI Mill Levy to the Authority hereunder shall be a multiple fiscal year financial obligation of the District, payable from ad valorem property taxes, net of County treasurer's fees, generated as a result of the certification by the District of the ARI Mill Levy. From and after the date of each District's approval of the ARI Master Plan or Plans, the District's ARI Mill Levy, as limited hereby, is pledged to the punctual payment of the obligations of the Authority with respect to the Authority's revenue bonds or other financial obligations. On December 8, 2017, the Parties to the SARIA IGA approved the South Aurora Regional Improvement Authority ARI Master Plan Number One ("ARI Master Plan Number One"). On June 15, 2018, the Parties to the SARIA IGA approved the South Aurora Regional Improvement Authority ARI Master Plan Number Two, ("ARI Master Plan Number Two") which supersedes ARI Master Plan Number One. ARI Master Plan Number Two prioritizes regional improvements projects within the Authority. In accordance with the SARIA IGA, the District remitted \$48,215 to the Authority.

### NOTES TO THE FINANCIAL STATEMENTS December 31, 2020

#### **Wheatlands Park and Recreation Authority**

On January 19, 2017, the District entered into the Wheatlands Park and Recreation Authority Establishing Agreement with the High Plains Metropolitan District to create the Wheatlands Park and Recreation Authority ("WPRA"). The WPRA is organized for the purpose of planning, financing, designing, constructing, installing, operating, maintaining, repairing and replacing park and recreation improvements and facilities within the Wheatlands community.

On February 4, 2019 the District entered into an intergovernmental agreement with the WPRA ("WPRA IGA") to memorialize among other things, the membership fee defined as the District Rate multiplied by the number of Member Residences. The District Rate is defined as \$30 per month for each of the Member Residences, as defined in the WPRA IGA. In addition, the WPRA IGA defines the Reserve Fund Payment of \$5.00 per month per Member Residence the District will pay to WPRA until WPRA, at its sole discretion or as otherwise limited by the Applicable Loan Documents, determines the Reserve Fund Payment to be no longer necessary. During the year ended December 31, 2020, the District remitted \$435,645 to the WPRA pursuant to the WPRA IGA.

#### **NOTE 7 – INTERFUND TRANSFERS**

During the year ended December 31, 2020, the District transferred \$882,000 from the General Fund to the Special Revenue Park Fund to provide funds related to the design and planning of Wheatlands Park, improvements to the clubhouse, improvements to the pool, and general landscaping improvements.

#### **NOTE 8 – RISK MANAGEMENT**

The District is exposed to various risks of loss related to torts, thefts of, damage to, or destruction of assets; errors or omissions; injuries to employees, or natural disasters.

The District is a member of the Colorado Special Districts Property and Liability Pool ("the Pool") as of December 31, 2020. The Pool is an organization created by intergovernmental agreement to provide property, liability, public officials liability, boiler and machinery and workers compensation coverage to its members. Settled claims have not exceeded this coverage in any of the past three years.

The District pays annual premiums to the Pool for liability, property, public officials liability and workers compensation coverage. In the event aggregated losses incurred by the Pool exceed amounts recoverable from reinsurance contracts and funds accumulated by the Pool, the Pool

### NOTES TO THE FINANCIAL STATEMENTS December 31, 2020

may require additional contributions from the Pool members. Any excess funds which the Pool determines are not needed for purposes of the Pool may be returned to the members pursuant to a distribution formula.

#### NOTE 9 - TAX, SPENDING AND DEBT LIMITATIONS

Article X, Section 20 of the Colorado Constitution, commonly known as the Taxpayer's Bill of Rights ("TABOR"), contains tax, spending, revenue and debt limitations which apply to the State of Colorado and all local governments.

Spending and revenue limits are determined based on the prior year's Fiscal Year Spending adjusted for allowable increases based upon inflation and local growth. Fiscal Year Spending is generally defined as expenditures plus reserve increases with certain exceptions. Revenue in excess of the Fiscal Year Spending limit must be refunded unless the voters approve retention of such revenue.

TABOR requires local governments to establish Emergency Reserves. These reserves must be at least 3% of Fiscal Year Spending (excluding bonded debt service). Local governments are not allowed to use the emergency reserves to compensate for economic conditions, revenue shortfalls or salary or benefit increases.

On November 2, 2004, the voters approved the District to increase taxes \$2,000,000 annually for the purpose of paying the District's operations, maintenance and other expenses without regard to any spending, revenue raising or other limitation contained within Article X, Section 20 of the Colorado Constitution or any other property tax limitation or law. Additionally, the voters authorized the District to collect, retain and expend each year all revenues it receives from all sources as voter-approved revenue changes and without regard to any spending, revenue raising or other limitation.

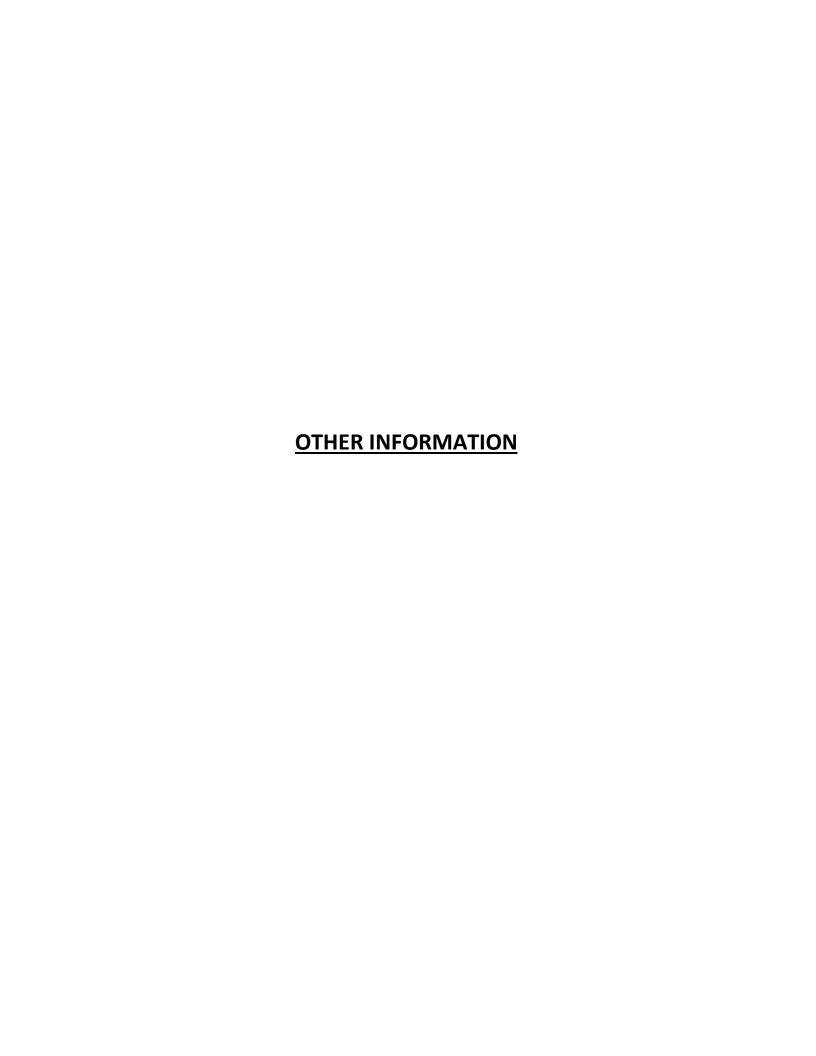
The District's management believes it is in compliance with the provisions of TABOR. However, TABOR is complex and subject to interpretation. Many of the provisions, including the interpretation of how to calculate Fiscal Year Spending limits will require judicial interpretation.



# DEBT SERVICE FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

### For the Year Ended December 31, 2020 (With Comparative Actual Totals for the Year Ended December 31, 2019)

			Variance with	
	Original		Final Budget -	
	and Final	Actual	Positive	2019
	Budget	Amounts	(Negative)	Actual
Revenues				
Property Taxes	\$ 1,224,100	\$ 1,223,654	\$ (446)	\$ 1,414,862
Specific Ownership Taxes	85,000	88,123	3,123	112,538
Net Investment Income	8,000	5,219	(2,781)	13,383
<b>Total Revenues</b>	1,317,100	1,316,996	(104)	1,540,783
Expenditures				
Debt Service				
Principal - Series 2015	375,000	375,000	-	325,000
Interest - Series 2015	999,600	999,581	19	1,012,581
County Treasurer's Fees	18,400	18,368	32	21,234
Paying Agent / Trustee Fees	2,000	1,000	1,000	1,000
Contingency	2,500		2,500	
<b>Total Expenditures</b>	1,397,500	1,393,949	3,551	1,359,815
Net Change in Fund Balance	(80,400)	(76,953)	3,447	180,968
Fund Balance - Beginning	537,000	552,488	15,488	371,520
Fund Balance - Ending	\$ 456,600	\$ 475,535	\$ 18,935	\$ 552,488



### Schedule of Debt Service Requirements to Maturity December 31, 2020

#### \$24,635,000 General Obligation Refunding Bonds, Series 2015

		Refullding Bolius, Series 2015							
Year	Rate	Principal	Interest	Total					
2021	4.000	\$ 390,000	\$ 984,58	1,374,581					
2022	4.000	435,000	968,98	1,403,981					
2023	4.000	450,000	951,58	1,401,581					
2024	4.000	495,000	933,58	1,428,581					
2025	4.000	515,000	913,78	1,428,781					
2026	5.000	565,000	893,18	1,458,181					
2027	5.000	595,000	864,93	1,459,931					
2028	5.000	655,000	835,18	1,490,181					
2029	5.000	685,000	802,43	1,487,431					
2030	5.000	750,000	768,18	1,518,181					
2031	4.000	790,000	730,68	1,520,681					
2032	4.000	850,000	699,08	1,549,081					
2033	4.000	885,000	665,08	1,550,081					
2034	4.000	950,000	629,68	1,579,681					
2035	4.000	990,000	591,68	1,581,681					
2036	4.000	1,060,000	552,08	1,612,081					
2037	4.000	1,100,000	509,68	1,609,681					
2038	4.000	1,180,000	465,68	1,645,681					
2039	4.125	1,225,000	418,48	1,643,481					
2040	4.125	1,310,000	367,95	1,677,950					
2041	4.125	1,365,000	313,91	.3 1,678,913					
2042	4.125	1,450,000	257,60	1,707,606					
2043	4.125	1,510,000	197,79	1,707,794					
2044	4.125	1,610,000	135,50	1,745,506					
2045	4.125	1,675,000	69,09	1,744,094					
		\$ 23,485,000	\$ 15,520,40	2 \$ 39,005,402					

#### History of District's Assessed Valuation and Mill Levies

				Mills Levied						
Levy	Collection	Assessed	Percent		Debt	Contractual	Total	Total Tax	Current	Collection
Year	Year	Valuation	Increase	General	Service	Obligation (1)	Levy	Levy	Collection (4)	Rate
2012	2013	\$ 14,418,500	17.8%	25.000	50.000	1.000	76.000	\$ 1,095,806	\$ 1,095,365	99.96%
2013	2014	\$ 17,184,890	19.2%	25.000	50.000	1.000	76.000	\$ 1,306,052	\$ 1,300,036	99.54%
2014	2015	\$ 21,402,836	24.5%	25.000	50.000	1.000	76.000	\$ 1,626,616	\$ 1,626,529	99.99%
2015	2016	\$ 28,639,921	33.8%	30.000	40.000	1.000	71.000	\$ 2,033,434	\$ 2,033,424	100.00%
2016	2017	\$ 29,886,585	4.4%	25.000	35.000	1.000	61.000	\$ 1,823,082	\$ 1,822,938	99.99%
2017	2018 (2)	\$ 33,018,481	10.5%	38.587	38.587	1.102	78.276	\$ 2,584,555	\$ 2,583,549	99.96%
2018	2019	\$ 36,669,112	11.1%	38.595	38.595	1.103	78.293	\$ 2,870,935	\$ 2,870,159	99.97%
2019	2020 (3)	\$ 44,114,908	20.3%	42.176	27.748	1.110	71.034	\$ 3,133,658	\$ 3,132,515	99.96%
Estimate Year End Decemb	ding									
2021		\$ 44,752,801	1.4%	36.617	27.740	1.110	65.467	\$ 2,929,832		

#### Notes:

- (1) Represents a contractual obligation for Aurora Regional Improvements.
- (2) Final certified assessed valuation, mill levies for 2017 (2018 collection year) certified in December 2017. The certified assessed valuation for 2017 taxes to be collected in 2018 reflects a decrease in the residential assessment rate from 7.96% to 7.20%.
- (3) Final certified assessed valuation, mill levies for 2019 (2020 collection year) certified in December 2019. The certified assessed valuation for 2019 taxes to be collected in 2020 reflects a decrease in the residential assessment rate from 7.20% to 7.15%.
- (4) Property taxes collected in any one year include collection of delinquent property taxes levied in prior years.

  Information received from the Arapahoe County Treasurer does not permit identification of specific year of levy.

Source: Arapahoe County Assessor and Treasurer.